

# INDEPENDENT NEUROLOGY INQUIRY

## BRIEFING TO THE HEALTH COMMITTEE

### INDEPENDENT NEUROLOGY INQUIRY

21 OCTOBER 2021

In view of recent events and the decision of the Medical Practitioners Tribunal Service, (“MPTS”) I believe that it is both appropriate and necessary to explain in greater detail a number of matters, in so far as I am able to do so, given my broader obligations as the Chairman of a statutory Public Inquiry.

I want to first of all express my disappointment at the decision of the MPTS. This disappointment is shared by Professor Mascie-Taylor. My understanding of the legal position is that it would have been open for the Tribunal to have proceeded in any event, even if Dr Watt was not in attendance. The GMC have indicated that there was no appeal against the decision of the MPTS to accede to Dr Watt’s application for voluntary erasure. That may well be correct, but, nevertheless, I do note that the possibility of a judicial review of the situation could be investigated. The Inquiry Solicitor has been informed by the Chief Executive of the GMC that this is currently being considered and advice is being taken from leading counsel. If the MPTS had recognised that it was in the public interest to receive the evidence and make findings, even in the absence of Dr Watt, then I believe that this would, in part, have given the GMC the opportunity to properly adduce the evidence of many patients.

The present situation is unsatisfactory, particularly for patients and in this regard I am acutely conscious that patients have been told “*again and again*” that the GMC will be dealing with the regulatory aspects of Dr Watt’s practice. I note and welcome the “*extreme disappointment*” of the GMC in their public statement. What concerns me most however is the lack of an explanation from the MPTS on why the public interest test was not satisfied in Dr Watt’s case.

I fear the vacuum created leads to the Independent Neurology Inquiry being shouldered with expectations that cannot be fulfilled, because of the process we are required to follow within the Terms of Reference. While governance procedures and systems may be viewed as rather dry, the reality is that they are inextricably linked to good patient outcomes and an improvement in patient safety. I can state at this stage that our report will consider the relationship between governance and safe clinical practice.

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I now want to address the issue, which I think has been at the heart of public concern; namely that in failing to have Dr Watt independently examined, I had conducted what amounted to a cursory examination of the issues. That is far from the case, as I seek to explain below. Although I am constrained in various ways in what I can legitimately disclose, I have approached this correspondence in the same manner that I adopted with the BBC in seeking to comprehensively answer their questions prior to broadcast.

Before setting out the legal considerations, I have outlined below the steps that were taken in a chronological format to assist understanding:

On 15th of March 2021 the Inquiry issued a Notice compelling Dr Watt to attend and give oral evidence. On 6<sup>th</sup> May 2021 Dr Watt's lawyer disclosed expert psychiatric evidence to the Inquiry. On 18<sup>th</sup> May 2021 the Inquiry sent correspondence to Dr Watt's lawyer identifying a number of misapprehensions about the Inquiry's work and posing a series of questions about options for taking evidence. A further report from the same psychiatric expert was received on 22<sup>nd</sup> June 2021 addressing these matters and coming to the same conclusion.

On 1<sup>st</sup> June 2021 a series of incomplete text messages between Dr Watt and a patient, (known as 'Jane' in the BBC Spotlight program) were considered by the Inquiry Panel and its legal advisers. One message dated June 2019 was considered carefully, because one interpretation is the *emoji* implied that Dr Watt may have found find it amusing that he had been considered a suicide risk. The conclusion was reached that they did not have sufficient weight as to be relevant to either the Inquiry's Terms of Reference, in particular because the text message focused upon was dated 6-7 months before the first psychiatric examination by the expert psychiatrist retained by Dr Watt's lawyers.

On 25<sup>th</sup> June 2021 the Inquiry wrote to its own independent expert psychiatrist requesting a report in order to quality assure the expert psychiatrist report received from Dr Watt's lawyers. A report from the independent expert was received on 30<sup>th</sup> June 2021.

On 8<sup>th</sup> September 2021 the Inquiry took the additional precaution of providing copies of the messages to the independent expert psychiatric expert and the expert psychiatrist instructed by Dr Watt in order to judge whether the original consideration on the

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relevance of texts was valid or whether either of the experts wished to reconsider their opinions.

On 12<sup>th</sup> September 2021 the expert psychiatrist instructed by Dr Watt provided an addendum report to the Inquiry re-affirming their view that Dr Watt was not fit to give evidence.

On 13<sup>th</sup> September 2021 the Inquiry's independent expert provided an addendum report to the Inquiry re-affirming their view that Dr Watt was not fit to give evidence. The independent expert psychiatrist commented in their addendum report that trying to draw conclusions about mental state and risk from text messages is *"inappropriate, risky and unhelpful."*

The factors considered in concluding that Dr Watt would not be able to give evidence included: -

- (i) The fact that the Inquiry had received a detailed psychiatric report, where an examination had initially commenced in December 2019 and continued with further examination in September 2020, February 2021, and April 2021. The most recent examination was nearly 2 years after the text message in June 2019 wherein Dr Watt referenced his own mental health. The Inquiry was satisfied that it had in its possession a contemporaneous and substantive assessment carried out not just by the expert psychiatrist instructed by his lawyers, but with the report being informed by a separate treating psychiatrist as well as a psychologist attached to the community mental health team, both of whom had also examined Dr Watt.
- (ii) Even allowing for this, the Inquiry had already raised a series of questions with the expert psychiatrist to explore every possible option. When those answers were subsequently received the Inquiry had more than sufficient evidence to come to a conclusion. Nevertheless I decided as an additional precaution to obtain a further report from an independent expert psychiatrist report.
- (iii) The reports received from the psychiatrist retained by Dr Watt and the psychiatrist asked to report separately to the Inquiry all exhibit a declaration of truth and a statement indicating that any conflict of interest is disclosed (there were none).

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- (iv) I was required to apply the legal test<sup>1</sup> as to whether there was sufficient evidence to cast serious doubt on the medical opinions

already expressed. It might be helpful to explain that had I concluded that there was serious doubt the matter would ultimately have had to be determined by the High Court and the starting point is to consider whether there has been some fundamental flaw in the assessments carried out. The fact that a witness was or was not independently examined by the body issuing the witness summons is not necessary for a court to come to a conclusion. There must be some obvious and serious failing in the medical evidence, before a court would decide to look behind the assessment of a relevant medical practitioner.

- (v) I also was cognisant of the fact that we had received a draft copy of the Verita report, which included a detailed transcript of evidence Dr Watt had provided in May 2019. Recognising that the Independent Neurology Inquiry was not the Dr Watt inquiry it was apparent that as much as Dr Watt's attendance at the Inquiry would have been beneficial, it did not at all prevent a report being completed within the Terms of Reference.

- (vi) At each stage, I considered the matter with not just my co-panellist Professor Mascie-Taylor, but with the Inquiry Solicitor and the Senior Counsel appointed to the Inquiry. Meetings to consider these matters were comprehensive and detailed.

- (vii) In good faith, the unanimous view of the Panel and its legal advisers was that there was nothing in the reports furnished, which brought into question the veracity of any of the conclusions.

The Inquiry can at any time before it reports give further consideration to the issue of Dr Watt's fitness to give evidence. Any such consideration, however, must be based on appropriate expert evidence and a material change in circumstances. The Inquiry remains ongoing, and will continue to assess and weigh up relevant material until the report is finalised.

As I have sought to explain the reality of how the decision was taken differs materially from the perception of how it was made. In particular, I would highlight the following matters which I fear have been misunderstood:-

- (1) The initial reports I had received included input from a further treating psychiatrist and a psychologist who was part of a Community Mental

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<sup>1</sup> See, for instance, the decision of David Richards J in *Re: Coroin* [2012] EWHC 2343

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Health team, both of whom had agreed with the views of the psychiatrist who provided the report.

- (2) There were four separate examinations over a period of 18 months by the psychiatrist who prepared the report.
- (3) In understanding the decision it is critical to apply the requirements of the legal test. Was there any serious reason to doubt the conclusions of the evidence that had been obtained? The case law makes it clear that it is not at all usual for a court to look behind the clear conclusions of a medical report. The fact that the Inquiry decided, as an additional precaution to obtain an independent view on the manner in which the reports had been compiled, was, in truth, acting out of an abundance of caution. There was quite clearly sufficient evidence to make a decision based on the legal test on the evidence already obtained.
- (4) Only the Inquiry can be in a position to assess the evidence, which is not in the public domain and cannot be disclosed

I replied at length to a number of patients representing the Independent Neurology Recall Support Group on 11<sup>th</sup> October and received a helpful and constructive response, which made clear that the Group were appreciative of the explanation provided.

## **Overall Progress of the Inquiry:**

As previously indicated, the oral evidence was effectively completed in June 2021. The issue with regard to Dr Watt has been explained in detail above. I should make clear, however, that as a result of further enquiries, and also aspects of the Spotlight programme, we have followed up with a discrete number of additional witnesses, particularly in relation to medical records. In addition, we have received a significant amount of further documentation from the Trust, which has now been analysed. The Inquiry report is at a very advanced stage. We believe that we can begin what is referred to as the Maxwellisation process in early November 2021. This will, of necessity, take a little time, but I remain anxious to deliver the report as soon as that process is completed.

The voice of patients was heard at the beginning and continues to be heard. It has helped to shape the direction of the report and the issues, which need to

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be focused upon. We remain determined to produce a meaningful report with clear recommendations based on the premise that patient safety is and remains the paramount consideration.

**Brett Lockhart QC, Chairman**

**Professor Hugo Mascie-Taylor, Panel Member**

**Independent Neurology Inquiry**